



USAID COUNTER-TRAFFICKING IN PERSONS (CTIP) REPORT FY 2015

This report, on USAID efforts to combat human trafficking and forced labor in Fiscal Year 2015, is submitted pursuant to Senate Report 114-79, accompanying S. 1725.

USAID views trafficking in persons as a pressing human rights issue and complex development challenge. It is estimated that nearly 21 million people are victims of human trafficking, but law enforcement agencies have only identified and documented about 50,000 cases globally. From a development perspective, trafficking undermines economic growth, impedes gender equality, and poses a serious threat to lifetime prospects for youth who are victimized. Trafficking exploits weak governance systems and infiltrates weak spots in global supply chains.

USAID's programming to counter human trafficking in FY 2015 included the following:

ASIA

- In **Burma**, USAID's Project for Local Empowerment focuses on building the technical, management and leadership capacities of more than 30 Community-Based Organizations (CSOs) to sustainably deliver quality health, education, legal, and protection services, along with distributing food and cash transfers for displaced Burmese in Thailand and Southeast Burma. In the education sector, USAID counter-trafficking awareness and prevention activities on child trafficking have been integrated into life-skill and higher education training programs for displaced Burmese in Thailand. Life skills and child trafficking awareness interventions have reached 227 beneficiaries to date.
- In **Cambodia**, USAID works with the Royal Government of Cambodia (RGC), civil society, private sector, and other key interlocutors to improve the implementation of policies and laws and the National Plan of Action for CTIP. The program also strengthens the provision of protective services for victims and the coordination of CTIP activities. The program has reached more than 18,000 at-risk individuals in target provinces with messages about safe migration practices and the potential danger of being trafficked, provided training to 336 government officials and youth to raise awareness about the dangers of trafficking, and supported training of government and NGO representatives on best ways to provide legal aid and repatriate victims. Through this program, USAID provided vocational training, medical treatment, counseling, and shelter services to 281 individuals who were either victims of trafficking and exploitation or vulnerable to trafficking. In addition, USAID

trained 1,383 Cambodian government officials and NGO service providers on the Policy of Minimum Standards on residential care for victims of human trafficking and sexual exploitation, victim identification, case management, and counselling skills.

- In the **Philippines**, USAID’s support of the Gerry Roxas Foundation involves working closely with the Regional Inter-Agency Council on Anti-Trafficking (RIACAT) in Regions six and seven. The program provides assistance to victims and their families and communities in the post-rescue and post-shelter phase. USAID’s work also focuses on public advocacy and partnership-building. Using both bottom-up and top-to-bottom approaches, USAID focuses on working with Regional, Provincial, Municipal, and Barangay¹ governments, businesses, and CSOs to raise awareness, train service providers, and mobilize the community to bolster efforts in CTIP.
- The PROGRESS project managed by USAID’s **Regional Development Mission in Asia** focuses on the victim support provisions of the Association of Southeast Asian Nations (ASEAN) Convention. It is helping ASEAN adopt a rights-based approach to the care for victims in protection, shelter, counseling, basic health care, legal support, and eventually administrative support for repatriation to their countries of origin. A baseline report to begin this program was presented to the ASEAN Commission on the Promotion and Protection of the Rights of Women and Children (ACWC) at the end of August. This report documented the current situation in ASEAN member states in relation to victim identification, protection and support, and will set the foundation for drafting regional standards on the identification and treatment of TIP victims.
- In **Thailand**, USAID supports the IOM X project, which is an innovative campaign to encourage safe migration and public action to stop exploitation and human trafficking. IOM X recognizes the power of young people to lead social change in their communities as peer educators and advocates. The campaign leverages the power and popularity of media and technology to inspire young people and their communities to act against human trafficking through videos, eLearning modules and on-line resources. It works closely with stakeholders and influencers across Asia Pacific – including celebrities, private sector partners, government agencies and non-governmental organizations.
- In **Bangladesh**, USAID’s CTIP activity aims to reduce the prevalence of human trafficking and increase the protection of civil and human rights. This project is focused on preventing and reducing the risk of trafficking, protecting trafficking survivors, prosecuting trafficking offenders and coordinating effective partnerships among stakeholders.

¹ Representing the smallest administrative division in the Philippines, “Barangay” is the Filipino term for district.

- In **Nepal**, USAID focuses on trafficking prevention, protection, and prosecution, while also promoting a higher level of coordination and institutional strengthening across a broad range of government and civil society stakeholders. In response to the earthquake, the project was expanded to offer protection services to earthquake-affected communities, including: (i) economic and preventive support to build resilient communities empowered to combat trafficking and gender-based violence; and (ii) support to mitigate protection risks and vulnerabilities for women and marginalized populations through community-based psychosocial support. Examples of the project's results are: strengthening 250 Safe Migration Networks in six districts to be effective advocates and resource persons on trafficking, gender-based violence and safe labor migration, and establishing 17 new Village Committees to Combat Human Trafficking (VCCHT) in two districts that border India. To date, USAID has supported a total of 187 VCCHTs, which are instrumental in providing accurate information on safe migration and reducing trafficking in persons. USAID's CTIP project has also provided direct support to 96 TIP survivors in FY15 through legal counseling, legal aid, and psychosocial counseling services. Basic psychosocial counseling was provided to an additional 204 individuals, including TIP, gender-based violence, and earthquake survivors. USAID supported prosecution of TIP perpetrators by training 267 judicial, law enforcement and foreign employment department officials on the rights-based framework on trafficking, and also supported legal counseling, legal aid, and court representation that contributed to the conviction of seven perpetrators in FY15.
- In the **Kyrgyz Republic**, USAID's support focuses on advancing human rights and dignity in Central Asia, both as an issue of public policy, as well as civic culture. The project aims to increase citizen knowledge of and support for human rights norms; enhance support systems for protecting rights; serve those whose rights have been violated; and improve the legal and policy framework on human rights issues, including trafficking.
- In **Kazakhstan, Tajikistan, and Turkmenistan**, USAID support focuses on empowering local NGOs to advance human rights and dignity in Central Asia as an issue of public policy as well as civic culture. The project aims to increase citizen knowledge of and support for human rights norms, enhance support systems for protecting rights and serving those whose rights have been violated, and improve legal and policy framework on human rights issues.
- In **Uzbekistan**, USAID's work enhances and expands reintegration services for female survivors of trafficking. Activities have helped survivors of trafficking find work and prevent them from being re-trafficked. The program has provided longer-term, shelter-based rehabilitation and helped victims successfully make the transition back into Uzbek society. The

project also trains social workers to treat victims of trafficking. These social workers form a cadre of qualified experts that disseminate knowledge and skills widely among their colleagues throughout Uzbekistan. USAID also worked with the School for International Training to share best practices used in the U.S. to successfully prevent and prosecute labor and sex trafficking cases, and protect victims in partnership with Uzbek counterparts. A specific aim was to present cases of successful government/NGO/business collaboration to combat trafficking.

- In **Afghanistan**, USAID has recently begun work to assist victims and survivors of trafficking. The main focus of the project includes research, advocacy and awareness raising, and capacity building of state institutions to provide better protection services to victims and strengthened regional coordination to counter cross-border trafficking.

EUROPE AND EURASIA

- In **Belarus**, USAID's support focuses on reducing trafficking through victim assistance and the provision of reintegration services, targeted information and awareness-raising campaigns, promoting safe job searching among vulnerable populations, and strengthening local non-governmental service providers. The current iteration of the project includes activities aimed at enhancing Belarus's country capacity to counter trafficking by strengthening civil society organizations and improving coordination between domestic stakeholders. Assistance focuses on developing and strengthening mechanisms for reintegrating trafficking victims, such as the National Referral Mechanism (NRM) and local CTIP CSOs. Moreover, to improve employment opportunities for trafficking victims and representatives of at-risk groups, USAID supported the design and implementation of a training campaign on safe job-seeking practices. The campaign included vocational training to increase competitiveness of participants in the local job market. 577 trafficking victims and representatives of at-risk groups completed the training. In FY 2015, USAID also supported a package of protection activities for victims, including consultations through a phone hotline, safe housing, medical, psychological, and legal assistance, and reintegration and economic assistance to increase victims' employment opportunities. These comprehensive services were provided to 215 victims of trafficking, helping them reintegrate into society and avoid being re-trafficked. In FY15, migrants from Ukraine became a significant group referred for services provided by USAID-supported CSOs partners. Migrants turned to the USAID-supported hotline and CSOs for legal consultations and reintegration assistance.

- In **Azerbaijan**, USAID assistance aims to prevent trafficking and protect victims through raising awareness and providing technical and financial support to CSOs operating shelters for trafficking victims and vulnerable populations. As part of the program, USAID supported an assessment of civil society operated shelters to evaluate the opportunities and challenges they face, their rehabilitation and reintegration mechanisms, and the sustainability of their shelters and related services. The assessment provided recommendations for ensuring more expanded and sustainable victim services. Moving forward, the program will support a multi-stakeholder discussion on implementation of the National Action Plan to Fight Against Trafficking, national legislation, and international and European standards to promote communication and coordination toward a more effective, sustainable CTIP response.
- In **Albania**, USAID supports activities to consolidate existing structures and institutions responsible for identification, management, and referral of children at risk and victims of trafficking.
- In **Moldova**, USAID has provided free legal assistance to individuals on a range of issues, including trafficking. USAID also supports the development of a professional judicial and prosecutorial cadre by working with the National Institute of Justice to provide training for judges and prosecutors. The training includes three workshops on human trafficking and forced labor. In **Bosnia and Herzegovina**, USAID support helps strengthen the capacities of CTIP institutions and organizations to adopt and implement more effective policies, laws, and regulations, and provide better protection and assistance to the victims of TIP.

AFRICA

- In the **Democratic Republic of Congo**, USAID provides rehabilitation and reintegration services to survivors of sexual and gender based violence and trafficking, including vulnerable children, through provision of medical and psychosocial support, victim referral for advanced care, family mediation and reunification, and legal assistance. In FY15, USAID supported the rehabilitation and reintegration of 1,475 children released from armed forces and groups, as well as 599 other vulnerable children separated from or abandoned by their families. USAID-funded activities included advocacy with armed forces and groups to secure the release of children, especially girls, still in their ranks and ensure that they have access to medical care and psychosocial services. In FY15, USAID also increased its collaboration with government, non-governmental, and United Nations agencies to staff verification centers at demobilization sites to improve data and allow access to larger numbers of

children. Once identified and removed from armed groups, children are placed in temporary care centers or foster families, if needed, pending reunification with their families.

- In **Mauritania**, USAID support focuses on empowering civil society to more effectively address the legal, economic, social, and cultural factors that contribute to marginalization, with a particular focus on the rights of returnees, the stateless, and victims of slavery.
- In **Mozambique**, USAID enhances journalists' ability to responsibly report on human trafficking cases to increase public awareness.
- In **Ghana**, USAID assistance focuses on reducing trafficking and child labor in the fisheries sector through awareness-raising and improving livelihoods in targeted communities.

LATIN AMERICA

- In Guatemala, USAID supported the protection of underaged girls and adolescents who are victims of trafficking to receive comprehensive care and legal support. Activities also involved strengthening the prevention of TIP through training, coordination and communications campaigns.

MIDDLE EAST

- In **Egypt**, USAID provides support for services and counseling to victims, advocating for legal and regulatory reform for prevention and conducting civic education activities. As a result of these activities, victims have received critical services and vulnerable communities have become more aware of the impacts of human trafficking. USAID also supports Egyptian government efforts to prosecute trafficking cases through training of prosecutors, protect victims by providing services, and prevent trafficking through public awareness campaigns and job training. These activities target border areas with Libya and Sudan. This program resulted in a national TIP action plan and draft anti-smuggling law. The project supported a variety of

public awareness campaigns that reached 3,534 Egyptians. USAID support provided direct assistance and services to 517 vulnerable migrants at-risk of trafficking and/or smuggling and 23 female victims of trafficking. These services included medical care, food, and counseling. USAID assistance also trained judges on the international legal framework for combating human trafficking and taught them practical skills, such as interviewing techniques for working with victims of trafficking. In response to the recommendations in the 2015 TIP Report, USAID extended its assistance until March 2016 and funded a new \$3.2 million project to prevent irregular migration and trafficking among vulnerable populations through activities such as public awareness campaigns, job training, and victim protection. The program will also support training prosecutors on trafficking cases.

Agency Management Structure for Obligations:

USAID has programmed nearly \$250 million in counter-trafficking (C-TIP) activities in over 68 countries and regional Missions since 2001. In FY 2015, USAID obligated over \$25 million to support new, or continue existing, counter-trafficking activities in Africa, Asia, Europe and Eurasia, Latin America, and the Middle East.

The majority of USAID's CTIP activities are managed by USAID field missions through programs designed to address trafficking challenges specific to that region or country. Coordination and reporting on these activities is conducted by the relevant USAID regional bureau in Washington. The Agency's Center of Excellence on Democracy, Human Rights and Governance (DRG Center) is responsible for oversight of USAID's counter-trafficking policy and Agency-wide efforts to meet the objectives of that policy. The DRG Center works with regional bureaus and country missions to gather best practices and lessons learned from efforts globally to combat trafficking and disseminate relevant information and provide technical assistance to staff managing existing activities in the field and designing new ones. The DRG Center manages \$1.5 million centrally for research and learning activities to gather evidence regarding best approaches to combat human trafficking through development programs and apply more rigorous monitoring and evaluation strategies. The Center also centrally manages innovative field activities to demonstrate new models of programming or to address unanticipated needs. A particular focus of these activities is how technology and public private partnerships can be harnessed to combat forced labor in global supply chains.

USAID's CTIP priorities and program designs align with the strategic objectives and principles outlined in the Agency's 2012 CTIP

Policy and with individual mission Country Development Cooperation Strategies. Similar to the Department of State’s Office to Monitor and Combat Trafficking in Persons, USAID’s CTIP programs follow the “4 P” paradigm of prevention, protection, prosecution and partnership. USAID also partners with other U.S. Government agencies, foreign governments, Public International Organizations, civil society organizations, foundations, and corporations to support global counter-trafficking efforts.

The following chart in the Appendix details the CTIP FY15 obligations and activities for each relevant USAID mission.

Appendix: U.S. Governmental Funds Obligated in FY 2015 for Human Trafficking Projects²

Agency	Region	Country	Prime Recipient: Grantee or Contractor	Sub-grantees or contractees	Amount Awarded FY 15	Appropriation Year	Funding Source	(Mark "x" when applicable)					Project Duration (months)
								Prevention – Awareness	Protection – Services	Prosecution – Law Enforcement	Research & Data Collection	Evaluation	
USAID	Asia	Burma	IRC	World Education	\$ 25,000	2015	ESF	X					69
USAID	EAP	Cambodia	Winrock International	1) Open Institute 2) Justice Mission	\$1,939,904	FY15	DA	X	X	X	X	X	48
USAID	EAP	Philippines	Gerry Roxas Foundation, Inc.	1. Bidlisiw Foundation Inc (Aug. 6, 2015 - Mar 31, 2018)	\$262,432.88	FY12	DA	X					Prime: 60 months Sub: 32 months
USAID	EAP	Philippines	Gerry Roxas Foundation, Inc.	2. Tambayan Center for Children's Rights, Inc. (Aug. 6,	\$282,940.10	FY13	DA	X	X				Prime: 60 months Sub: 20 months

² The projects described in this document comprise only those for which funds were *obligated* during FY 2015 to include prior year appropriated funds and, therefore, do not represent the full extent of FY 2015 funds to monitor and combat trafficking in persons.

				2015 - Mar 31, 2017)									
USAID	EAP	RDMA	Development Alternatives, Inc	N/A	\$ 500,000	FY14	ESF		X		X		60
USAID	EAP	Thailand	IOM X	N/A	\$ 727,000	FY14	DV	X			X		48
USAID	SCA	Bangladesh	Winrock International	N/A	\$ 350,000	FY13	DA	X	X	X	X	X	60
					\$1,000,000	FY14	DA	X	X	X	X	X	60
					\$ 600,000	FY15	DA	X	X	X	X	X	60
USAID	SCA	Nepal	The Asia Foundation	World Education (WE), Center for Legal Research and Resource Development (CeLRRd),	\$1,628,932	FY13	ESF	X	X	X		74	

				Forum for Protection of People's Rights, Nepal (PPR),	\$ 263,374	FY14							
				Forum for Women, Law and Development (FWLD), Legal Aid Consultancy Center (LACC), Transcultural Psychosocial Organization-Nepal (TPO), National Judicial Academy (NJA), Gramin Mahila Swabhalambhan Sahakari Sansthan (GMSS), Nepal Tamang Women Ghedung (NTWG), Pourakhi, Saathi, Change Nepal, Shakti Samuha, Women	\$ 450,000	FY15	IDA						

				Forum for Women in Nepal (WOFOWN), Women for Human Rights (WHR), Women Act (WA)									
USAID	SCA	Kyrgyz Republic	IOM	Local NGOs	\$318,560	FY14	ESF	X	X				60
USAID	SCA	Kazakhstan	IOM	Local NGOs	\$250,000	FY14	ESF	X	X				60
USAID	SCA	Tajikistan	IOM	Local NGOs	\$500,000	FY14	DCHA	X	X				60
USAID	SCA	Turkmenistan	IOM	Local NGOs	\$100,000	FY14	ESF	X	X				60
USAID	SCA	Uzbekistan	Istiqbolli Avlod	none	\$41,204	FY14	ESF		X				60
USAID	SCA	Uzbekistan	Istiqbolli Avlod	none	\$245,546	FY14	DGP		X				60
USAID	SCA	Uzbekistan	School for International Training	Local NGOs	\$12,500	FY14	ESF	X		X			completed in October 2015
USAID	EE	Belarus	IOM	Not applicable	\$424,000	FY14	ESF	X	X				36

USAID	EE	Azerbaijan	IOM	N/A	\$ 170,000	FY14	ESF	X	X				36
USAID	EE	Albania	Terre Des Hommes	N/A	\$ 491,700	FY14	AI-X	X	X		X		16
USAID	EE	Moldova	Checchi and Company Consulting, Inc.	Comrat Legal Clinic	\$20,125	FY14	ESF	X					8
USAID	EE	Moldova	Checchi and Company Consulting, Inc.	N/A	\$4,875	FY14	ESF	X		X			48
USAID	EE	Bosnia and Herzegovina	KULT	will be selected through competitive process	\$80,000	FY13	ESF	X	X				60 months
USAID	AF	Democratic Republic of Congo	TBD	N/A	\$200,000	FY14	ESF	X	X	X		X	84
USAID	AF	Mauritania	ABA ROLI	Search for Common Ground	\$500,000	FY14	Democracy Funds (DF)	X		X	X		12
USAID	AF	Mozambique	IREX	N/A	\$50,000	FY12	DV	X					60
USAID	AF	Ghana	URI	Friends of the Nation	\$500,000	FY13	DA	X	X		X		60
USAID	LAC	Guatemala	TBD	TBD	\$750,000	FY14	DA		X	X			60

USAID	ME	Egypt	IOM	N/A	\$900,000	FY12	ESF	X	X	X	X	X	30
					\$500,000	FY13	ESF	X	X	X	X	X	
USAID	ME	Egypt	IOM										
USAID	ME	Egypt	IOM	N/A	\$600,000	FY13	ESF	X	X	X	X	X	30
					\$1.425M	FY14	ESF	X	X	X	X	X	
USAID	OAPA	Afghanistan	IOM	NA	\$10.7M	FY13	ESF OCO	X			X		